Rules and Procedures of the Commission on Judicial Nominees Evaluation (Adopted by the Board of Governors, December 15, 1984, effective February 4, 1985; Amended April 1, 2000)

MISSION STATEMENT

The mission of the Commission on Judicial Nominees Evaluation of the State Bar of California is to assist the Governor in the judicial selection process and thereby to promote a California judiciary of quality and integrity by providing independent, comprehensive, accurate, and fair evaluations of candidates for judicial appointment and nomination. (Adopted April 1, 2000)

RULE I

DEFINITIONS OF RATINGS OF JUDICIAL CANDIDATES TO BE USED BY THE COMMISSION IN REPORTING TO THE GOVERNOR'S OFFICE AND FACTORS TO BE APPLIED IN EVALUATING CANDIDATES

SECTION 1. Trial Judges--Definition of Ratings [Moved to Rule I, § 10]

- a. Exceptionally Well Qualified: Possessing qualities and attributes considered to be of remarkable or extraordinary superiority so that, without real doubt, such person is deemed to be fitted to perform the judicial function with distinction.
- b. Well Qualified: Possessing qualities and attributes considered to be worthy of special note as indicative of a superior fitness to perform the judicial function with a high degree of skill and effectiveness.
- c. Qualified: Possessing qualities and attributes considered to equip a person to perform the judicial function adequately and satisfactorily.
- d. **Not Qualified:** Possessing less than the minimum qualities and attributes considered necessary to perform the judicial function adequately and satisfactorily.
- e. Abstain: Present during discussion but abstaining from voting on candidate for any reason.
- f. Not Voting: Not present during discussion and therefore not voting.

SECTION 2. Appellate Judges -- Definition of Ratings [Moved to Rule I, § 9]

- a. Exceptionally Well Qualified: Possessing qualities and attributes considered to be of remarkable or extraordinary superiority so that, without real doubt, such person_the candidate_is deemed to be fitted to perform the judicial function with distinction.
- b. Well Qualified: Possessing qualities and attributes considered to be worthy of special note as indicative of a superior fitness to perform the judicial function with a high degree of skill, effectiveness and distinction.
- c. Qualified: Possessing qualities and attributes considered indicative of a superior fitness to perform the judicial function with a high degree of skill and effectiveness.
- d. Not Qualified: Possessing less than the minimum qualities and attributes listed above.
- e. Abstain: Present during discussion but abstaining from voting on candidate for any reason
- f.—Not Voting: Not present during discusion and therefore not voting.

SECTION 3. Factors For Consideration In Evaluating Candidates [Moved to Rule II, § 6]

The commission seeks to find the following qualities in judicial candidates. However, the absence of any one factor on the lists below is not intended to automatically disqualify a candidate.

- a. Qualities for all judicial candidates: impartiality, freedom from bias, industry, integrity, honesty, legal experience, professional skills, intellectual capacity, judgment, community respect, commitment to equal justice, judicial temperament, communications skills, jobrelated health.
- b. Additional qualities for trial court judicial candidates: decisiveness, oral communication skills, patience.
- c. Additional qualities for appellate court judicial candidates: collegiality, writing ability, scholarship.
- Additional qualities for Supreme Court judicial candidates: collegiality, writing ability, scholarship, distinction in the profession, breadth and depth of experience.
- <u>SECTION 1. Not Voting Due to Absence from Meeting Room</u> means a commissioner who was absent during any part of the discussion or voting.
- **SECTION 2. Abstaining** means a commissioner was present during discussion but is abstaining from voting on candidate for any reason.

- SECTION 3. Commission Activity means activities that include, but are not limited to, interviews, votes of individual commissioners or the commission as a whole; comments during meetings and between investigating commissioners; any matter connected with the investigation.
- SECTION 4. Confidential Comment Form means the questionnaire sent to potential raters who may have knowledge of the candidates. Forms include, but are not limited to, professional ability, judicial temperament, professional reputation, work ethic and bias. (See rule II, section 2, Confidential Comment Forms—Lists and Mailings.)
- **SECTION 5. Disciplinary Complaint** means a communication that is found by the Office of Intake/Legal Advice to warrant an investigation of a State Bar member's alleged misconduct that may result in the member's discipline.
- SECTION 6. Personal Data Questionnaire means the application form created by the Governor's Office for candidates to provide personal background information to the Commission.
- SECTION 7. Personal Interview means an interview during which the investigating commissioners are physically present at the same location as the candidate; a personal interview may include interviews by telephone or videophone in unusual circumstances and subject to the chair's approval.
- <u>SECTION 8. Special Committee means a three-member committee appointed by the Board of Governors to investigate allegations of breach of confidentiality.</u>

SECTION 9. Ratings -- Appellate Judges Definition of Ratings

- **a. Exceptionally Well Qualified:** Possessing qualities and attributes considered to be of remarkable or extraordinary superiority so that, without real doubt, such person the candidate is deemed to be fitted fit to perform the appellate judicial function with distinction.
- **b. Well Qualified:** Possessing qualities and attributes considered to be worthy of special note as indicative of a superior fitness to perform the <u>appellate</u> judicial function with a high degree of skill, effectiveness and distinction.
- **c. Qualified:** Possessing qualities and attributes considered indicative of a superior fitness sufficient to perform the appellate judicial function with a high degree of skill and effectiveness.
- **d.** Not Qualified: Possessing less than the minimum qualities and attributes listed above.

SECTION 10. Ratings -- Trial Judges—Definition of Ratings

- **a. Exceptionally Well Qualified:** Possessing qualities and attributes considered to be of remarkable or extraordinary superiority so that, without real doubt, such person the candidate is deemed to be fitted fit to perform the judicial function with distinction.
- **b.** Well Qualified: Possessing qualities and attributes considered to be worthy of special note as indicative of a superior fitness to perform the judicial function with a high degree of skill and effectiveness.
- **c. Qualified:** Possessing qualities and attributes considered to equip a person sufficient to perform the judicial function adequately and satisfactorily.
- **d. Not Qualified:** Possessing less than the minimum qualities and attributes considered necessary to perform the judicial function adequately and satisfactorily.

RULE II PROCEDURES TO BE FOLLOWED BY THE COMMISSION

SECTION 1. Assignment of Commissioners

a. Assignments

- 1. Trial Courts: Two or more commissioners shall be assigned The chair (or staff, in the chair's absence) shall assign two or more commissioners to investigate and report to the commission any nomineecandidate for the trial bench. At least one of said assigned commissioners shall be a lawyer member.
- **2. Appellate Courts:** Three or more commissioners shall be assigned to investigate and report to the commission any candidate for <u>higher_appellate_rourts</u>. At least one of <u>said_the assigned_commissioners</u> shall be a public member.

b. Lead Commissioner

One commissioner shall be appointed lead commissioner. That commissioner shall contact his or her co-commissioners for purposes of assuring that the rules of the commission are complied with and to set up procedures to facilitate the investigation and reduce duplication of effort. Prior to the <u>investigation's</u> commencement of the investigation and the mailing of any questionnaires to evaluators, the <u>lead commissioner shall notify the candidates shall be notified</u> of the <u>pendency of the</u> pending investigation.

SECTION 2. Confidential Comment Forms–Lists and Mailings

a. Candidate's Mailing List

Upon receiving the name of a candidate, the commissioners charged with investigating the <u>candidate's</u> qualifications of the <u>candidate</u>-shall request of the candidate <u>-provide</u> fifty (50) to seventy-five (75) names of persons who are reasonably likely to have knowledge of the candidate's qualifications, and to whom confidential questionnaires will be sent.

b. Commission's Random Mailing Lists

Upon receiving the name of a candidate, the commissioners charged with investigating the <u>candidate's</u> qualifications of the <u>candidate</u>-shall prepare a list of persons who are reasonably likely to have knowledge of the candidate's qualifications, and to whom confidential questionnaires may be sent. Each such list should reflect a broad cross-section of the names of attorneys in the counties and the areas of law in which the candidate practices. The list shall be kept with <u>such</u> the investigating commissioner's file for a period of at least one year after the action taken by the commission as provided in section 4 of rule III (Confidentiality/Retention of Materials) of these rules and procedures.

- **c.** <u>Required Mailing:</u> Absent unusual circumstances, the commissioners charged with investigating the <u>candidate's</u> qualifications of the <u>candidate</u> shall send confidential questionnaires to the following:
 - 1. Seventy-five (75) names selected at random from the mailing list prepared pursuant to subdivision b of this section;
 - 2. All members of the bench in each county in which the candidate practices, except the County of Los Angeles, where the confidential questionnaire shall be sent to a reasonable number of judges who are representative of the judges before whom the candidate practices primarily in a particular geographic area outside the central district of the superior court in the county, then and to all members of the bench in the branch and division of the superior court and municipal court in that geographic area before whom the candidate primarily practices;
 - 3. All names listed in the candidate's "Personal Data Questionnaire" and all other persons whose names are submitted by the candidate; and
 - 4. If the candidate is in criminal law practice, all district attorneys and public defenders up to fifty (50) in each category in the county in which the candidate practices. If there are more than fifty (50) names in a category, then confidential questionnaires should be sent to a minimum of fifty (50) names at random from each category.

d. Minimum Total Returns: Goal

The goal of the commission shall be that reports will be based to base reports on a minimum total return of fifty (50) responses indicating knowledge. Any commissioner who receives negative or adverse comments concerning a candidate shall make reasonable efforts to

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contact the source or sources of said comment and report to the commission the results of that contact.

e. Sources of Information

Whenever possible the investigating commissioners will not place continuing and exclusive reliance on the same sources of information in evaluating various candidates from any given area.

f. Noncompliance With Section

If, as a consequence of unusual circumstances, the commissioners charged with investigating the <u>candidate</u>'s qualifications of the <u>candidate</u> are not able to <u>comply</u> fully comply with this section, the report to the Governor shall state the unusual circumstances which prevented preventing compliance.

SECTION 3. Interview

a. Personal Interview; Timing

All commissioners charged with reporting to the commission should personally interview the candidate, jointly if feasible. The interview should not be the first step in the investigation. Thus, the personal interview with the candidate shall be held after a majority of the questionnaires have been received but leaving sufficient time prior to the reporting date for the candidate's rebuttal of adverse comments.

b. Personal Interview; Number of Interviewers

In the case of trial court, each candidate shall be interviewed in person by not less than two commissioners at least one of whom is an attorney. For appellate candidates, at least three commissioners shall be present at the interview and at least one shall be a public member. Interviews shall not be conducted via telephone absent unusual circumstances, and with the chair's permission.

b. c. Disclosure of Adverse Allegations to Candidate

The subject matter of substantial and credible adverse allegations received regarding factors relevant to the candidate's suitability for judicial office, including temperament, industry, integrity, ability, experience, and health, physical or mental condition, or moral turpitude which, unless rebutted, would be determinative of the candidate's unsuitability for judicial office, should shall be disclosed to the candidate, as specifically as possible, without any breach of confidentiality, as provided for in Government Code section 12011.5, and these rules and procedures, not less than four days before the interview. The adverse allegations

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that are taken from the confidential comment forms must be corroborated by a third party prior to disclosure to the candidate.

e. d. Discussion of Factors Relevant to Qualifications

At the interview, <u>the such</u> commissioners should discuss with the candidate all factors relevant to the candidate's qualifications for the bench. The discussion should be as specific as possible without any breach of confidentiality as provided for in Government Code section 12011.5 and these rules and procedures, and should include both positive and negative information.

d. e. Purpose of Interview; Tape Recording

The purpose of an interview is to provide a candidate with a reasonable opportunity to respond to adverse information and to present any additional information whichthat may support his or her qualifications. All interviews shall be tape recorded with the candidate's consent and the tape recording of an interview of a candidate shall be retained with such the lead investigating commissioner's file for at least one year and then forwarded to the Staff Director who will retain the material for an additional two years after the action of the commission as provided for in rule III, section 4 (Confidentiality/Retention of Materials). Candidate's consent to that recording shall be a precondition to any review under rule II, section 12 (Notification of Not Qualified Rating; Review of Not Qualified Rating) of these rules.

f.e. Submission of Additional Information; Waiver of Time Requirements

After the interview, a candidate may submit to the commission additional information or material in response to adverse allegations raised in the interview; the interview should be scheduled, when practicable, at least two to three days before the commission meeting when the ratings of the candidate <u>are is</u> to be determined.

g. Waiver of Time Requirements

For good cause, and with the consent of the candidate, the commission may waive compliance with these time requirements.

h. Confidentiality of Communications

No provision of these rules shall be construed as permitting to permit the disclosure to the candidate of information from which the candidate may infer the source, and no information shall not either be disclosed to the candidate nor be obtainable by any process which that would jeopardize the confidentiality of communications from persons whose opinions have been sought on the candidate's qualifications.

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SECTION 4. Reports to the Commission

The form and manner of any individual commissioner's report to the commission shall be set by the commission and include information as determined by be left to the discretion—of—each commissioner. However, eEach—commissioner—shall—report shall include the number of questionnaires—sent—out, mailed, and—the numerical breakdown of the responses and ratings, a summary of the substantial and credible information received and the recommended evaluation. Except in very—unusual circumstances, reports will not be given via telephone conference calls.

SECTION 5. No Appearance Before the Commission

Candidates will not be interviewed by the entire commission, nor will they be allowed to appear before the commission in connection with their nomination.

SECTION 6. Qualities/Factors For Consideration In Evaluating Candidates

The commission seeks to find the following qualities in judicial candidates. However, the absence of any one factor on the lists below is not intended to automatically disqualify a candidate.

- a. Qualities for all judicial candidates: impartiality, freedom from bias, industry, integrity, honesty, legal experience, professional skills, intellectual capacity, judgment, community respect, commitment to equal justice, judicial temperament, communications skills, job-related health.
- b. Additional qualities for trial court judicial candidates: decisiveness, oral communication skills, patience.
- c. Additional qualities for appellate court judicial candidates: collegiality, writing ability, scholarship.
- d. Additional qualities for Supreme Court judicial candidates: collegiality, writing ability, scholarship, distinction in the profession, breadth and depth of experience.

SECTION 67. Resubmission of Candidates by Governor - Reinvestigation Factors to Consider

<u>a. Resubmission of Candidates:</u> When the Governor resubmits to the commission the name of a candidate whom the commission has recently evaluated and found "not qualified," the commission shall vote again upon the qualifications of the person.

- <u>b.</u> <u>Procedure:</u> Prior to voting, and at its first meeting following receipt of the resubmittal, the commission shall proceed, as <u>follows:outlined below</u>. The <u>chair eommission</u>-will determine at that time whether it will investigate further or rely upon <u>its</u> the commission's earlier investigation. In <u>making this determination</u>, <u>determining whether to reinvestigate or confirm its prior action</u>, the commission shall the chair shall consider all relevant factors, including <u>but not limited to</u> the following: <u>shall be considered:</u>
 - <u>1.</u> whether there may be facts or information not previously investigated or concerning acts or occurrences since the previous investigation;
 - <u>2.</u> the extent to which additional facts or information would aid the commission as to the determination of a material issue;
 - <u>3.</u> the extent to which affording a candidate a further opportunity to rebut adverse information would assist the commission in determining a material issue or merely be cumulative; <u>and</u>
 - 4. the nature and extent of the previous investigation and its timeliness.
 - (a)a. Absent unusual circumstances, Aa previously completed investigation should not be deemed timely if more than twelve (12) months have lapsed between the time of the completion of the prior investigation and the Governor's resubmission of the candidate for consideration.
 - b.(b)- In any event, there shall be a current disciplinary record check before the commission votes
 - e.(c) If the <u>chair-commission</u> determines that it will conduct that further investigation and evaluation, is required, it the chair will decide whether the investigating commissioners shall be those who conducted the <u>initial-original</u> investigation or whether new investigators are to be namedassigned.

SECTION 78. Summary Evaluations

a. Candidate's Name Submitted for Two Courts

When the Governor submits at the same time a name as a candidate for judge of a higher and lower court, the commission shall conduct a separate evaluation of the candidate for each judicial office.

b. When the Governor first submits a name as a candidate for judge of the superior court and a report is made to the Governor following the investigation and evaluation, and the Governor then submits the same name as a candidate for judge of a municipal court, the commission may conduct a summary evaluation and rate the person as a candidate for the

municipal court based on the previously completed evaluation if the information contained therein is sufficient. In determining whether such information is sufficient, the commission shall follow the procedure set forth in section 6 of this rule. If such information is insufficient, or if the rating of a summary evaluation is "not qualified," a separate and full evaluation shall then be made of the person as a candidate for the other court position.

a. b. Resubmission for Same Level Court Following Initial Evaluation

When the Governor first submits a name as a candidate for judge of the superior court or of the court of appeal and a report is made to the Governor following the investigation and evaluation, and the Governor then submits the same name as a candidate for the same level court in a different county or appellate district, the commission may conduct a summary evaluation and rate the person as a candidate for the subsequent court based on the previously completed evaluation if the information contained therein is sufficient. In determining whether such information is sufficient, the commission shall follow the procedure set forth in section 6–7 of this rule. If such information is insufficient, or if the rating of a summary evaluation is "not qualified," a separate and full evaluation shall then be made of the person as a candidate for the other court position.

b. c. Resubmission of Candidate for Court of Appeal

When the Governor first submits a name as a candidate for judge of the Supreme Court and a report rating the candidate "qualified" or above is made to the Governor following the investigation and evaluation, and the Governor then submits within a reasonable time thereafter the same name as a candidate for judge of the court of appeal, the name of the potential nomineecandidate or appointee shall be deemed rated based on the previously completed evaluation.

SECTION 89. Reports to Governor

a. Information to be Included in Report to Governor

In advising the Governor of the opinion of the commission regarding the qualifications of candidates, the report of the commission to the Governor shall include the following information: the names of the investigating commissioners; the numerical count of the commission's vote except when the finding of the commission is that a candidate is "not qualified;" the number of confidential questionnaires that were <u>mailed and the number</u> that were returned; and the percentage breakdown of the responses.

b. Not Qualified Candidate – Report of Vote

1. Seventy-five Percent or More of the Commission Voting: When the finding of the commission is that a candidate is "not qualified" and that finding is based on a vote of at least 75 percent of the commissioners voting, the report advising the

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Governor of the opinion of the commission shall state that "at least 75 percent of the commissioners voting find the candidate not qualified."

- 2. Less than Seventy-five Percent of the Commission Voting: When the finding of the commission is that a candidate is "not qualified" and that finding is based on a majority of the commissioners voting, but by less than 75 percent, the report advising the Governor of the opinion of the commission shall state the numerical count of the commission's vote.
- 3. Basis of "Not Qualified" Rating: The commission may only find a candidate to be "not qualified" on the basis of substantial and credible information received in the investigation of the qualifications of the candidate and on a majority vote of at least ten (10) commissioners only, or of a quorum of the commission, whichever is the greater. If the vote of the commission is tied such that the two ratings receiving the largest and equal number of votes are "qualified" and "not qualified," the report to the Governor shall give the count and state that the candidate is considered "qualified."

SECTION 910. Order of Consideration

Candidates generally will be reported to the Governor on—in the order in which they are submitted. When it is requested that a nomineecandidate be considered out of order, the reasons therefor—shall be stated to the chair who will then determine whether it—the commission will so consider the candidate.

SECTION 1011. Criteria for Establishing Merit

The evaluation of a judicial candidate submitted to the commission shall be based only on the particular candidate's individual merit only. of that particular candidate. The criteria for establishing the a candidate's merit of a candidate are set forth in Rule 1, section 36 of this Rule (Qualities/Factors For Consideration In Evaluating Candidates).

SECTION 1112. Notification of Not Qualified Rating; Review of Not Qualified Rating

The <u>commission's</u> report <u>of the commission</u> to the Governor constitutes the <u>commission's</u> opinion <u>of the commission</u>. An opinion of "not qualified" may be rescinded as herein provided upon written request of the candidate made within sixty (60) days of the <u>date the candidate's is being</u> notified of such opinion.

a. Notification of Not Qualified Rating:

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Upon request of the Governor, the chair of the commission, or in the discretion of the chair, the staff director shall, within ten days of sending to the Governor an opinion of "not qualified," notify the candidate in writing of the "not qualified" rating and the review rights available under this section.

b. Review Committee:

A three-member committee consisting of one member of the Board of Governors who serves as liaison to the commission and two past members of the commission shall be appointed by the Board of Governors to review requests for reconsideration. The committee may in its absolute discretion rescind the opinion of the commission upon its good cause belief that any of the following has occurred:

- <u>1.a.</u> Violation of the rules or procedures of the commission materially affecting the processing of the evaluation;
- <u>2.b.</u> Conflict of interest or bias in the processing of the evaluation;
- 3.e. Inadequate or biased mailing list used in the evaluation; or
 - 4.d. New evidence is available that the candidate had no reasonable opportunity to present, which evidence if presented, could have changed the result.

c. Rescission, Written Request for New Evaluation

In the event the opinion of the commission is rescinded and, upon written request of the candidate made within thirty (30) days of the candidate's being notified of such rescission, the chair may institute a new investigation with new investigators.

SECTION 1213. Appointment by Governor Following Election to Judicial Office

Notwithstanding any provision to the contrary in these rules and procedures, the name of a potential appointee for a vacancy in a judicial office in the superior or municipal court shall be deemed submitted and reported "qualified" if that potential appointee has been elected to fill that particular judicial office, and following his or her election the Governor determines to appoint him or her to fill the vacant and unexpired term immediately preceding his or her own.

RULE III CONFIDENTIALITY

SECTION 1. Disclosure of Information Prohibited

Except as otherwise provided in Government Code section 12011.5 or in these rules and procedures, this rule prohibits disclosure of any information of any nature to anyone.

SECTION 2. Confidentiality of Commission Activity

a. **Disclosure of Information**

All phases of the commission's activity, i.e., the results of interviews with any respondents raters, the vote or comments of any individual commissioner or the vote of the commission as a whole, as well as any other matters connected with the investigation, are absolutely confidential and shall not be disclosed to anyone other than another commissioner, a member of the Board of Governors or designees of the Board of Governors appointed pursuant to rule II, section 12 [Notification of Not Qualified Rating; Review of Not Qualified Rating], or rule III, section 7 [Breach of Confidentiality], or section 6044 of the Business and Professions Code to review certain matters affecting or relating to the Commission on Judicial Nominees Evaluation, or an appropriate staff member of the State Bar or, subject to the provisions of rule II, section-89 [Reports to Governor], an authorized representative of the Governor's office. No copy or duplicate of writings connected with the activities of the commission shall be distributed to the Board of Governors, except a copy of the letter received from the Governor containing the names of persons to be evaluated. Except as provided in rule III, section 3a, Nnothing herein is intended to preclude members of the Board of Governors from reviewing the files of the commission at the offices of the State Bar. However, individual commission members may provide information to members of the Board of Governors with the authorization of the chair.

b. Information That May Be Released

The foregoing shall not be deemed to preclude any of the following:

- **a.1.** Commission on Judicial Appointment: Reports being made to the Commission on Judicial Appointments presenting the commission's views concerning appellate court nomineecandidates or appointees in accordance with subdivision (h) of Government Code section 12011.5.
- b.2. Appointment of Candidate Found Not Qualified: When the Governor has appointed a person to a trial court who the commission has been found "not qualified," by the commission, the Board of Governors may, in accordance with subdivision (g) of Government Code section 12011.5, make public this fact after due notice to the appointee of its intention to do so.
- e.3. <u>Discretion of the Governor:</u> Any communication made in the discretion of the Governor to the candidate in furtherance of the purposes of Government Code section 12011.5, including the report of the commission; and as provided in subdivisions (f), (g) and (h) of Government Code section 12011.5, no such communication, disclosure or notice shall

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<u>not</u> constitute a waiver or privilege or breach of confidentiality with respect to communications of or to the State Bar in furtherance of Government Code section 12011.5 or concerning the qualifications of <u>nomineecandidates</u> or appointees.

d.4. "Not Qualified Rating: Communication to candidates of a "not qualified" rating pursuant to Rule II section 11 [Notification of Not Qualified Rating; Review of Not Qualified Rating]. As provided in subdivision (f) of Government Code section 12011.5, no such communication, disclosure or notice shall constitute a waiver of privilege or breach of confidentiality.

SECTION 3. Prohibited Disclosures

a. Commission Member Disclosures to Others

A commission member, in respect of persons whose names are submitted to the commission for consideration of their qualifications for appointment to the bench, shall not disclose to others in any manner, except for the purposes of <u>performing the investingation and</u> confidential inquiry in connection with the commission's consideration of such person:

- a.1. The name of any such person whose name has been submitted to the commission;
- b.2. Whether any such-person's name has or has not been submitted to the commission, or any information regarding when the candidate will be considered by the commission;
- e.3 The discussions, deliberations or actions of the commission concerning any such personcandidate;
- <u>d.4</u> Any information concerning <u>a candidate such person</u> obtained during investigation or at a meeting of the commission nor his or her own opinion concerning that <u>person</u> candidate;
- e.<u>5.</u>The "Personal Data Questionnaires" of <u>persons</u> <u>candidates</u> whose names have been submitted to the commission.

b. Reports to Governor's Office

The foregoing does not preclude confidential reporting to the Governor's office of the commission's recommendations concerning said persons judicial candidates as provided in Government Code section 12011.5 and in the manner prescribed by the commission and these rules and procedures. The foregoing does not preclude a commission member from discussing with anyone the statutory provisions relating to the commission or the commission's rules and procedures.

SECTION 4. Retention of Materials

Each member or former member of the commission shall retain in his or her possession completed "Confidential Comment Forms" returned to him or her concerning potential appointees to the bench investigated by such commissioner for a period of one year and then forwarded to the Staff Director who will retain the material for an additional two years at least one year after the candidate has been acted on by the commission. After twelve monthstwo years, the said forms—Confidential Comment Forms and all other documents or writings which such the investigating commissioners has have been authorized to retain shall be destroyed by the State Bar of California, unless otherwise instructed by the Board of Governors, the President of the State Bar, or the Chair of the Commission. Review Committee files in possession of the Staff Director shall be destroyed two years after the Review Committee decision.

SECTION 5. Confidentiality Requirements Extend to State Bar Board of Governors, Employees

Members of the Board of Governors, designees of the Board of Governors and employees and agents of the State Bar are prohibited from disclosureing of confidential information they received by them in the same manner as provided in this rule for commissioners.

SECTION 6. Oath of Office

Each member of the commission shall take, subscribe to and file the oath of office as required by the Board of Governors. The oath shall be filed with the Secretary of the State Bar.

SECTION 7. Breach of Confidentiality

a. Appointment of Special Committee

Upon a claim of breach of confidentiality, a three-member special committee shall be appointed by the Board of Governors pursuant to section 6044 [Investigative Powers] of the Business and Professions Code, to investigate and determine such claim.

- 1. -Special Committee Authority: In the conduct of investigations, the special committee may, among other things, administer oaths and affirmations, compel, by subpoena, the attendance of witnesses and the production of books, papers and documents pertaining to the alleged breach of confidentiality.
- 2. **Merit of Claim:** Any claim of breach of confidentiality shall be investigated fully, including but not limited to, the confronting of the commission member or members against whom the claim has been made, and if the claim is found to have merit, a report shall be made to the entire commission, the President of the State Bar and the board liaison to the commission.

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3. **Report:** The report shall include a recommendation as to whether or not the commission shall request the Board of Governors to remove the member or members from the commission. The committee shall also report the failure of any commission member to cooperate in the investigation of the claim. No member of the commission against whom a claim of breach of confidentiality is brought shall serve on a special committee investigating said claim.

b. Claim Against Board Member or State Bar Staff Member

If a claim of breach of confidentiality is brought against a member of the Board of Governors or staff member of the State Bar, the claim shall be referred to the Board of Governors for its investigation and determination in the manner it provides.

RULE IV CONFLICT OF INTEREST

SECTION 1. Purpose

This rule is intended to establish standards and procedures to assist the commission and its members in avoiding conflicts of interest, bias or prejudice that may interfere with the commission's ability to discharge its duties.

SECTION 2. Disclosure of Relationship

If a commissioner has or has had any significant familial, professional, business, social, political or other relationship, either adversarial or allied, direct or indirect, with a candidate, he or she shall immediately disclose to the commission's chair the nature and circumstances of the relationship.

SECTION 3. Disqualification from Participation

If the commissioner having such a relationship determines that it would unduly influence his or her consideration of the candidate's qualifications, the commissioner shall disqualify himself or herself from participating in the investigation, report, deliberations, and ultimate evaluation of the candidate involved in the conflict and refrain from attempting to influence other commissioner's evaluations of the candidates.

SECTION 4. Factors to be Considered

Factors to be considered in determining whether the relationship requires disqualification include remoteness in time of the relationship, duration of the relationship (transitory, recurring, or long

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term), and the extent to which the relationship is distinguishable from a casual, incidental contact.

SECTION 5. Chair's Determination

If a commissioner determines that a particular relationship does not require disqualification, and the chair determines that the relationship does require disqualification, the chair's determination shall prevail.

SECTION 6. Disqualified Commissioner: Provide Information

A disqualified commissioner is not precluded from <u>completing a confidential comment form</u> providing information concerning a candidate. in the way such information would be provided by one requested to provide information in response to a confidential questionnaire; provided, h <u>However</u>, that a commissioner providing information pursuant to this provision may not be identified during the hearing.

SECTION 7. Condition of Appointment

As a condition of appointment, each commission member agrees that:

- a. Prohibited Participating in Judicial Candidate's Campaign for Office: During his or her service on the commission, he or she will abstain from endorsing or participating in any judicial candidate's campaign for office, and will refrain from appearing before or voting on any other committee or commission involved in the judicial selection process; provided, however, that the foregoing does not preclude the chair or the chair's designee from appearing before the Commission on Judicial Appointments and presenting the commission's views about appellate court appointees; and
- b. Commission Member Application for Judicial Appointment: Service on the commission results in a relationship between commissioners that may create a conflict of interest if commissioners who have served together later evaluate one another. Therefore, no commissioner shall apply for or accept a State of California judicial appointment, nor permit his or her name to be submitted for evaluation as a candidate for such an appointment while a member of the commission and until such time thereafter as a majority of the commission consists of members with whom that commissioner did not serve; and
- c. <u>Conflict of Interest: Statement Under Oath:</u> Upon taking office, and annually thereafter, each commissioner shall complete a statement under oath <u>which</u>-indicatesing that they have read and understand Rule IV regarding conflicts of interest and agree to comply with its provisions.

RULE V INFORMATION AVAILABLE TO THE COMMISSION

SECTION 1. Assignment of Commissioners

Staff shall advise all members of the commission which commissioner shall be lead commissioner for conducting the investigation of each nomineecandidate and which commissioners are assigned to the investigation.

SECTION 2. Candidate Biographical Materials

All members of the commission shall receive from staff all biographical material received from the Governor's office concerning all of the candidates, which material shall include, but not be limited to, current "Personal Data Questionnaires."

SECTION 3. Updated Materials

When the "Personal Data Questionnaire" pertaining to the said judicial nomineecandidate is more than one year old at the time the investigation commences, staff shall obtain an updated "Personal Data Questionnaire."

SECTION 4. Prior Evaluations

Staff will provide copies of prior evaluations to members of the commission for consideration of past commission evaluations of a candidate during a subsequent investigation of the same candidate.

SECTION 5. Disciplinary Complaints Against Candidates

The commission shall obtain information concerning State Bar discipline of a candidate and/or complaints filed with the State Bar concerning a candidate. Notwithstanding designation of a communication as a complaint, if it is determined that such complaint is based upon unfounded allegations, it shall not be deemed to be a complaint of record against a member of the State Bar for purposes of consideration in connection with the appointment of the member to any position.

SECTION 6. Outstanding Disciplinary Complaint

If, at the time a candidate is to be voted on by the commission votes on a candidate, there is a an outstanding State Bar complaint pending against the candidate, the commission will request the Governor to withdraw the name unless the candidate is a sitting judge and such the complaint arose from the candidate's activity as a member of the State Bar before his or her appointment or

election to judicial office. If the name of such a candidate is may be voted "not qualified," the Governor's office will be notified that the basis for the "not qualified" rating is the open complaint.

SECTION 7. Input of Local Bar Associations

If <u>the chair and an investigating commission</u> member deems it advisable, he or she may submit names of candidates to local or statewide bar associations which may have knowledge of the candidate through judicial evaluation procedures set up by that bar association.

SECTION 8. Standard Forms

The commission shall agree upon a standard cover letter and a "Confidential Comments Form" to be used by all commissioners when requesting information from sources. (April 1, 2000)

SECTION 9. Claimed Rule Violations

Any claimed violation of these rules and procedures shall not be a basis for invalidating the consideration or vote of the commission on any candidate.

RULE VI COMPOSITION OF COMMISSION AND APPOINTMENT AND REMOVAL OF COMMISSIONERS

SECTION 1. Composition of Commission

The membership of the commission shall consist of at least 27, but not more than 34 attorney and public members with the ratio of public members to attorney members determined, to the extent practicable, by the ratio established in sections 6013, 6013.4, and 6013.5, inclusive, of the Business and Professions Code. The membership of the commission should include, when possible, one or more former members of the judiciary, with a preference for those with appellate backgrounds. The membership of the commission shall be broadly representative of the ethnic, sexual, and racial diversity of the population of California and composed in accordance with sections 11140 and 11141 of the Government Code.

SECTION 2. Appointment and Removal of Commission Members

Commissioners, including the commission's chair and vice-chair, are appointed by and serve at the will and pleasure of the Board of Governors and may be removed from office with or without

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good cause. A commissioner shall be removed from office if the Board of Governors adopts the recommendation for removal reported to the president pursuant to section 7 [Breach of Confidentiality] of rule III or if the special committee reported that a commissioner has failed to cooperate with an investigation of a claim. The board shall also remove from office any commissioner when it is reported by the chair to the president that the commissioner has failed to perform assigned duties and failed to attend two consecutive commission meetings, or three commission meetings in a six-month period. The chair of the commission or any commissioner shall report any of the foregoing or any other breaches of applicable law to the president of the State Bar. If a commissioner is removed, all the Board of Governors shall determine the disposition of the completed confidential comment forms and other confidential material in the possession of such commissioner shall be returned to the commission staff. which are in the possession of such commissioner as provided in rule III, section 4 of these rules and procedures.

RULE VII SEVERABILITY

If any provision of these rules and procedures or the application of any such provision to any person or circumstances shall be held invalid, the remainder of these rules and procedures to the extent that they can be given effect, or the application of such provision to persons or circumstances other than those as to which they are held invalid, shall not be affected thereby, and to this extent the provisions of these rules and procedures are severable.

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